

**Public Nuisance Ordinance**

**Adopted: November 13, 2017**

**Effective: January 13, 2018**

**Amended: January 23, 2023**

**Overtured at Special Town Meeting: April 19, 2023**

**Amended: July 24th, 2023**

**Effective: September 22nd, 2023**

**TOWN OF PROCTOR  
PUBLIC NUISANCE ORDINANCE**

I. AUTHORITY, PURPOSE, and FINDINGS

A. The Selectboard of the Town of Proctor hereby adopts and promulgates the following Ordinance pursuant to 24 V.S.A. § 2121 and §2291(13), (14), and (15) in order to regulate public nuisances and compel the cleaning, maintenance, and/or repair of any buildings, structures, or premises, or cause removal of any building or structure which in the judgment of the Selectboard qualify as a public nuisance.

B. The purpose of this Ordinance is to abate public nuisances and to mitigate their impacts.

C. Any premises and/or property within the Town of Proctor which is in a state of disrepair and deterioration, including vacant buildings, unsafe structures and potentially dangerous land conditions, are deemed to be public nuisances because their existence contributes to the decrease in value of surrounding properties, precipitates disinvestment by neighboring owners, provides a location for criminal activity, undermines the aesthetic character of the Town and its neighborhoods and environs, and has other undesirable effects.

D. When the owner of a vacant building fails to actively maintain and manage it the building can become a major cause of blight in both residential and nonresidential neighborhoods. Vacant buildings that are boarded, substandard or on unkempt properties, and long-term vacancies discourage economic development and retard appreciation of property values. One vacant property that is not actively and well maintained and managed can become the core and cause of the spread of blight.

E. It is a responsibility of a property owner to prevent their property from becoming a burden to the neighborhood and community and/or a threat to the public health, safety, or welfare.

F. Allowing public nuisances to remain indefinitely, even in the absence of code violations, structural boarding, and other security measures, is detrimental to the public health, safety, and welfare, unreasonably interferes with the reasonable and lawful use and enjoyment of other neighboring or adjacent property, may pose a danger to first responders in an emergency, and detracts from the appearance and good order of the neighborhood.

G. A public nuisance constitutes a danger or threat to the health, safety, and/or welfare of the public.

H. This is a civil ordinance.

II. DEFINITIONS.

A. "Actual notice" means written notice hand-delivered or mailed to the last known address.

B. "Dangerous building" means a building or structure, or any portion thereof, that presents a fire hazard or presents a significant risk of partial or complete collapse due to one or more of the following:

1. Dilapidation, deterioration, or decay;
2. Damage due to fire, flooding, or other casualty;
3. Faulty construction;
4. The removal, movement, or instability of any portion of the ground necessary for the purpose of supporting such building or structure;
5. The deterioration, decay, or inadequacy of the foundation of a building or structure; or
6. Any other cause that creates a significant risk of partial or complete collapse.

C. "Fire hazard" means a building or structure that is determined by the Fire Chief to present a significant risk of fire because of dilapidated condition, deterioration, damage, or other cause;

D. "Hazardous waste" carries the meaning set forth in 10 V.S.A. §6602(4).

E. "Inspection Official" means a Town Public Nuisance Inspector appointed by the Selectboard, the Town Health Officer, the Rutland County Sheriff or Deputy, Chief of the Town Fire Department, or such other person designated and appointed by the Selectboard.

F. "Public health hazard" means the potential to harm the public health by virtue of any condition or any biological, chemical, or physical agent. See 18 V.S.A. §2(9).

G. "Public nuisance" means:

1. A dangerous building;
2. A building, structure, or property that constitutes an attractive nuisance to children, including, but not limited to, abandoned wells, shafts, basements, excavations, unsafe fences, and structures;
3. A vacant building, structure, or property that serves as the site of or attracts criminal activity;

4. A vacant building or structure that because of decay; deterioration; damage; faulty construction, inoperable or unsanitary sewage or plumbing systems, inoperable or ineffective heating systems or other condition(s), is determined by an Inspection Official to be unsanitary, unfit for human occupation, or to be in such condition that it is likely to cause sickness or disease;

5. A building, structure, or property upon which there exists garbage, rubbish, debris, solid waste, and/or hazardous waste such that the Town Health Officer determines the condition to constitute a public health hazard;

6. A property that detracts from the value, use and enjoyment of neighboring or adjacent property(ies) due to the dilapidated, deteriorated, decayed, or damaged condition of a vacant building or structure and/or the existence of **garbage, rubbish, debris, solid waste, and/or hazardous waste; or**

7. The keeping of livestock including swine, hogs, cattle, horses, fowl, and other animals on property in any manner that constitutes a public health hazard or in a manner that does not comply with the conditions for keeping certain animals as stated in Section III.

H. "Owner" means the person(s) holding record title to premises as the property owner, as well as any person occupying, using, controlling, or operating such property as tenant, lessee or any other capacity recognized at law.

I. "Property" and "premises" are used interchangeably in this Ordinance and shall include buildings, structures, land, land conditions, land improvements, and personal property deposited, discarded, or stored thereon.

J. "Run(ning) at large" means an animal that is off the premises of its owner's and is not under their control.

K. "Solid waste" carries the meaning set forth in 10 V.S.A. §6602(2).

### III. CONDITIONS FOR KEEPING CERTAIN ANIMALS

A. Nonconformity with the provisions and conditions listed hereinafter regarding the harboring or keeping of animals within the "district with conditions for keeping certain animals" shown in Figure 1, shall constitute a public nuisance:

1. Harboring or raising of livestock is prohibited, including but not limited to horses, cattle, sheep, swine, hogs, or fur bearing animals without the written approval of all owners owning property within fifty (50) yards of the premises on which the livestock is being kept.

2. No livestock, swine or hogs shall be kept within 100 feet of any residence, dwelling house, or street. Odors from livestock, swine, or hogs, either it be from manure or other related substances, shall not be perceptible at the

property boundaries. No person, persons, firm, partnership, corporation, or other legal entity shall keep or maintain more than 2 swine.

3. No fowl or chickens shall be kept on property in such a manner as to cause a public nuisance. Odors from chickens, chicken manure, or other chicken-related substances shall not be perceptible at the property boundary. Harboring more than twelve (12) fowl and/or chickens is prohibited without the written approval of all owners owing property within fifty (50) yards of the premises on which the chickens and/or fowl are kept.

4. It is prohibited for any person to own, possess, or harbor a mature rooster.

5. No fowl, chickens, or livestock, including but not limited to horses, cattle, sheep, swine, hogs, or fur bearing animals shall be permitted to “run at large.”

6. No more than four (4) cats and/or dogs over six (6) months old shall be harbored or kept on a property or premises.

7. Required agricultural practices as defined in 24 VSA §4413(d) shall not constitute a public nuisance.

#### IV. PROHIBITIONS.

A. No owner of property located within the Town of Proctor shall create, operate, maintain, or allow the existence of a public nuisance on their property.

B. No person shall fail to comply with the terms of an Order of Abatement issued under this Ordinance by the Selectboard.

#### V. PROPERTY INSPECTION and INSPECTION REPORT.

A. Upon the acquisition or receipt of information that a violation of this Ordinance has or may have occurred, an Inspection Official shall undertake a physical inspection of the premises so identified. The Inspection Official may enter any building, structure or property within the Town for the purpose of making inspections or investigations under this Ordinance at all reasonable hours.

B. Except in case of emergency, the owner(s) of the property shall be provided with actual notice in advance of the inspection.

1. The notice of inspection shall identify the date and time that an inspection of the premises will be made and shall contain a statement of the purpose(s) of

such inspection.

C. The Inspection Official shall prepare a written inspection report regarding the condition of the property inspected.

1. If the Inspection Official determines that no public nuisance exists, the Inspection Report shall explain the reason(s) therefore.
2. If the Inspection Official determines that a public nuisance exists the Inspection Report shall explain the reason(s) therefore and shall recommend any corrective action or abatement deemed to be necessary.

D. The Inspection Official shall deliver a copy of the Inspection Report to the Selectboard Chair, and the Town Manager.

VI. HEARING ON INSPECTION REPORT and ORDER OF ABATEMENT.

A. If the Inspection Report concludes that a public nuisance exists, the Town Manager shall prepare a written Notice of Hearing which shall identify the date, time, place, and purpose of the hearing to be conducted by the Selectboard regarding the public nuisance determination in the Inspection Report.

1. The owner(s) of the subject property shall be provided with actual notice of the Inspection Report and the Notice of Hearing no less than ten (10) days prior to the date of the hearing,
2. The Notice of Hearing shall be posted in three or more public places within the Town in conformance with the location requirements of 1 V.S.A. §312(c)(2).

B. At the hearing, the Selectboard shall allow testimony and evidence from the owner(s) of the property, Town officials, agents, and employees, adjacent property owners, and members of the public regarding the condition of the property addressed in the Inspection Report.

C. Following such hearing, the Selectboard shall deliberate and determine whether or not a public nuisance exists. The Selectboard shall issue a written decision which sets forth its findings and conclusions.

D. If the Selectboard determines that a public nuisance exists, the Selectboard shall issue as part of its written decision, an Order of Abatement to address the remediation, elimination, and/or abatement of the public nuisance.

E. In the written Decision and Order of Abatement, the remedial responses that the Selectboard orders may include, but shall not be limited to the following:

1. Requiring building openings (doors, windows, areaways, and other openings) to be made weather-tight and secured against entry by birds, vermin and trespass;
2. Posting or affixing a notice of dangerousness in a conspicuous place upon the exterior walls of the building(s) or structures, or on the grounds of the property which shall not be removed or defaced without the Town's written authority;
3. Requiring specified remedial or abatement actions to be taken and completed within a specified time frame;
4. Requiring the property owner to develop and submit within a specified time frame a remediation/abatement plan for the Selectboard's consideration and approval; or
5. Authorizing the Town to take remedial action forthwith in appropriate circumstances where the risks and exigencies of the situation call for prompt action and/or the owner appears to be unable or unwilling to perform the action or respond to the Selectboard's directives. The Selectboard may order that the owner(s) reimburse the Town for its response costs and expenses within a specified period of time.
6. Imposing a fine of up to \$500 per day for a failure to comply with the terms of a Decision and Order of Abatement.

## VII. APPEAL OF DECISION AND ORDER OF ABATEMENT

A. Within thirty (30) days of the date of the Decision and Order of Abatement, an aggrieved person may undertake an appeal pursuant to Vermont Rule of Civil Procedure 75 to the Rutland Unit, Civil Division of the Vermont Superior Court.

B. An appeal of the Selectboard's Decision and Order of Abatement shall be on the record and in the nature of certiorari.

## VIII. ENFORCEMENT OF ORDER OF ABATEMENT.

A. If a person subject to an Order of Abatement fails to comply with the terms of the Order of Abatement the Town may bring a civil action in the Rutland Unit, Civil Division, Vermont Superior Court for enforcement of the Order of Abatement and/or the remediation, mitigation, and/or abatement of the public nuisance.

B. In an enforcement action, the Town may seek such injunctive relief, enforcement remedies, collection remedies, fines, and penalties as permitted by law, including, without limitation, the demolition, cleanup, mitigation, and/or removal of buildings, structures, garbage, rubbish, debris, solid waste, and/or hazardous waste.

1. The Town may also seek as part of the court's injunctive relief an order that authorizes the Town to perform the work necessary to remediate, mitigate, and/or abate the public nuisance as set forth in the Order of Abatement if the person subject to the injunction does not comply with its terms within a specified period of time and to recover the costs of such work and action from the person responsible.

X. SEVERABILITY.

If any portion of this Ordinance is found to be unconstitutional or invalid by a court of competent jurisdiction, the remainder of this Ordinance shall not be affected and shall remain in full force and effect. If any statute referred to in this Ordinance is amended, this Ordinance shall be deemed to refer to such amended statute.

XI. EFFECTIVE DATE

This ordinance shall become effective 60 days after its adoption by the Proctor Selectboard. If a petition is filed under 24 V.S.A. § 1973, that statute shall govern the effective date.

Duly enacted and ordained this 24th day of July, 2023 by the Selectboard of the Town of Proctor, County of Rutland, State of Vermont, at a duly called and duly held meeting of said Selectboard.

ATTESTED BY: Mary Jackson  
Assistant Town Clerk

**TOWN OF PROCTOR  
SELECTBOARD**

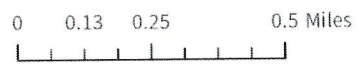
Nady Traylor  
Chairperson  
Benjamin Cook  
Tom Hogan  
Dave Barber  
Heider Korte  
Selectboard





**PUBLIC NUISANCE ORDINANCE FIGURE 1** Section III

- District with Conditions for Keeping Certain Animals
- Town Boundaries
- Parcels
- Roads - Public (VTrans)



Data Sources: VCGI, Esri, NASA, NGA, USGS, FEMA, VCGI, Esri, HERE, Garmin, SafeGraph, GeoTechnologies, Inc, METI/NASA, USGS, EPA, NPS, US Census

Credits: Nic Stark for the Rutland Regional Planning Commission

Date: 6/1/2023 14:07

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